

September 2024

# APG Mutual Evaluation Committee Terms of Reference

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# Report details

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Cleared by	Director, Mutual Evaluations
Endorsed by	Mutual Evaluation Committee

#### **APG MUTUAL EVALUATIONS COMMITTEE**

#### **TERMS OF REFERENCE 2024**

## I. Purpose of the APG Mutual Evaluation Committee

- The purpose of the Asia Pacific Group on Money Laundering (APG) Mutual Evaluation Committee ("the committee") is to support activities covered under Goal 2 of the APG Strategic Plan 2024-2028, 'the APG uses its regional and subject matter expertise to deliver high quality assessments of the implementation of international standards'.
- 2. The committee is a consultative and coordination mechanism for APG members and observers to support the APG's mutual evaluation (ME) program through ensuring quality and consistency of assessments, supporting assessment-related training activities, and considering key issues for decision by the APG membership.

## **II.** Composition

- 3. Participation in the committee is open to all members, associate members, observer jurisdictions and observer organisations.
- 4. Delegates participating in committee meetings will ideally have experience in undertaking MEs, reviewing ME follow-up reports (FURs) and / or have undertaken training in the FATF Assessment Methodology. However, this is not a mandatory requirement and participation is open to all.
- 5. There will be no limit on the number of participants from each sub-region. All members and observers are strongly encouraged to participate in face-to-face meetings of the committee held immediately prior to the APG annual meeting, and virtual meetings held throughout the year. Where delegations are represented by more than one participant, it is expected that the delegation (i.e. a member or observer) will present a united position on any particular issue.

#### III. Role/ Selection/Term of Co-Chairs

- 6. The committee will be co-chaired by representatives of two APG members. Wherever possible, one Co-Chair will be a FATF member, and the other Co-Chair will be a non-FATF member.
- 7. The role of the committee Co-Chairs will be to support mechanisms and consultation activities that support the APG ME program. This will include:
  - a. chairing committee meetings, both in person and virtual, on issues of APG ME program policy and implementation
  - contributing to the finalisation of key issues documents for mutual evaluation reports (MERs) and follow-up reports (FURs),
  - c. reporting to the APG plenary and/or Governance Committee on committee considerations and decisions,

- d. assisting with the delivery of assessor training, and
- e. assisting in the delivery of high-quality assessments including activities and functions as outlined in APG Assessment Procedures (APG's Third Round Mutual Evaluation Procedures and /or APG's Fourth Round Mutual Evaluation Procedures as updated from time to time).
- 8. Co-Chairs are to be nominated by submission to the APG Secretariat, for discussion and approval at the plenary of the APG annual meeting immediately preceding the expiry of a Co-Chair's term. Nominations should include a description of relevant experience and an indication of the member's commitment to resource the position. The Co-Chairs must have undergone assessor training and have been actively involved in ME-related work of the APG or Global Network, and ideally experience as an assessor and/or reviewer of MERs or FURs.
- 9. The Co-Chairs will hold office for a period of three years and may be re-appointed but only for one further term of three years.
- 10. The Co-Chairs will not be from the same APG sub-region at any one time.
- 11. The Co-Chair roles will be rotated amongst the five APG sub-regions.

#### IV. Meetings

- 12. The committee will meet at least five times per year, including one meeting at/ahead of a plenary meeting.
- 13. While there is no formal quorum required for committee meetings, the Co-Chairs of the committee, through the Secretariat, will circulate all discussion/decision papers to all members prior to all meetings (whether held virtually or face-to-face). Members unable to participate in committee meetings can submit written comments/support objections etc to the Co-Chairs through the Secretariat.

# V. Functions and Authority

#### Mutual evaluations

- 14. In accordance with the APG Assessment Procedures, the committee will contribute to quality and consistency review of draft APG MERs.
- 15. The committee will facilitate discussion of MERs by refining or potentially resolving issues identified by assessment teams, the assessed members or delegations. The committee Co-Chairs will report to members on MER key issues to be decided, including recommending any amendments ahead of discussion and adoption of the MER.

# Follow-up reports

- 16. In accordance with the APG's Third Round Mutual Evaluation Procedures (as updated from time to time), the committee will consider and where appropriate, endorse third round mutual evaluation FURs for decision and adoption by APG members out of session.
- 17. In case of disputed FURs, the committee will facilitate discussion by refining or potentially resolving issues identified by review teams, the assessed members or delegations. The committee Co-Chairs will report/make recommendations and refer FURs to the membership for consideration at an APG plenary meeting.

- 18. The committee will also consider and recommend the appropriate follow-up status and next steps for the membership's consideration.
- 19. For FURs involving application of membership action the committee will consider the FUR and make recommendations for membership action as follows<sup>1</sup>:
  - a. <u>Directly to the membership</u>: For FURs involving the application of less serious membership action (imposition of expedited reporting, sending of a letter by Co-Chairs and/or conduct of a high-level visit);
  - b. <u>To the membership through the Governance Committee</u>: For FURs involving the application of more serious membership action (referral to the International Cooperation Review Group; issuing of a public statement, or suspension/termination of membership).

#### **Horizontal issues**

20. In accordance with the APG Assessment Procedures (as updated from time to time) the committee will consider horizontal or complex quality and consistency issues raised by APG members relating to the interpretation of the FATF Standards and/or application of the Methodology. The committee may decide to refer any issues to the FATF for further consideration.

#### **APG Assessment Procedures**

21. The committee will review and recommend to membership any proposed changes to APG Assessment Procedures, including changes arising from amendments to the Universal Procedures and, issues arising from FATF ECG discussion. The committee will prepare additional procedures and policies for members decision to cover extraordinary circumstances in managing the APG's ME program.

# Implementation, training and other activities to support the APG's ME program

- 22. The committee will identify implementation issues contained in MERs and FURs and draw them to the membership's attention, as required.
- 23. The committee will identify any ME process or procedural issues and make recommendations to the membership for improvement.
- 24. The committee will participate as required in the delivery of APG assessor training, pre-mutual evaluation training and FATF standards training.
- 25. The committee will participate as required in other activities to support the APG's ME program.

# VI. Decision Making

26. As outlined in the functions and authority section of this document and APG Assessment Procedures (as updated from time to time), the committee does not have the authority to adopt MERs or FURs.

<sup>&</sup>lt;sup>1</sup> The measures set out in sub-paragraphs 20(a) and (b) are derived from and consistent with section 4.4 of the APG Terms of Reference (ToR) 2019, which set out the less serious and more serious measures that may be taken, generally on a graduated basis, for failure to satisfy membership requirements, and the process for deciding on application of such measures. The APG ToR delegate to the Governance Committee the authority to apply less serious measures following consultation with, and with the agreement of, the membership.

- Rather, its decision-making role is to endorse reports and to make recommendations to the APG membership on issues within these terms of reference.
- 27. For issues pertaining to draft MERs or FURs, decisions of the committee will be made based on the consensus rule applied by the APG for governance and membership issues.
- 28. For all other issues, in reaching decisions the committee will: (i) consult as appropriate with the full membership, and (ii) at the discretion of the Co-Chairs, try to reach full agreement (unanimity). If full agreement cannot be reached, any dissenting views will be made known in the Co-Chairs' report to the Governance Committee/membership on the issue in question.

#### VII. Procedure

- 29. If required, the committee will develop its own rules of procedure to complement these Terms of Reference. All other procedures not covered in these Terms of Reference may be provided therein. Any rules of procedure will be attached to these Terms of Reference.
- 30. For the avoidance of doubt, no rules of procedure can override these Terms of Reference.

#### VIII. Reporting

- 31. The committee will provide a mid-year report as part of the six-monthly APG report.
- 32. The committee will report to the APG plenary on the progress in carrying out its work program and will report as required to the Governance Committee.

#### IX. APG Secretariat Role

33. The APG will provide secretariat support to the committee as required, including arranging virtual and face-to-face meetings and related briefing material, briefing committee members on issues and preparing summary records of meetings of the committee.

#### X. Resources

34. Costs associated with participation in the committee meetings will generally be met by each participating member or observer jurisdiction or organisation. Additional costs associated with the committee activities will generally be sourced by the APG Secretariat or from members/donors as a voluntary contribution.